THIRD CONGRESS OF THE FEDERATED STATES OF MICRONESIA

FIRST REGULAR SESSION, 1983

c.b. No. 3-6/

ATT TOP IN ACT

## A BILL FOR AN ACT

To transfer prisoners to or from foreign jurisdictions, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Scope and limitation of act.
- 2 (1) An offender may be transferred from this jurisdiction
- 3 pursuant to this act only to a jurisdiction of which the offender is a
- 4 citizen or a national. Only an offender who is a citizen or a national of
- 5 this jurisdiction may be transferred to this jurisdiction. An offender
- 6 may be transferred only with the offender's consent, and with the consent
- 7 of the Attorney General of each jurisdiction and only if the offense for
- 8 which the offender was sentenced satisfies the requirement of double
- 9 criminality as defined in this act. Once an offender's consent to
- 10 transfer has been verified by a judge of a court of record in the
- 11 sentencing jurisdiction, that consent shall be irrevocable. If at the
- 12 time of transfer the offender is under 18 years of age, the transfer shall
- 13 not be accomplished unless consent to the transfer is given by a parent or
- 14 a guardian or by an appropriate court of the sentencing jurisdiction.
- 15 (2) An offender shall not be transferred to or from this
- 16 jurisdiction if a proceeding by a way of appeal or collateral attack upon
- 17 a conviction of a sentence is pending.
- 18 (3) This jurisdiction, upon receiving notice from the
- 19 sentencing jurisdiction that the offender has been granted a pardon,
- 20 commutation, or amnesty, or that there has been an ameliorating
- 21 modification or a revocation of the sentence, shall give the offender
- 22 benefit of the action taken by the sentencing jurisdiction.
- 23 Section 2. <u>Definitions</u>. The following terms are used in this act:
- 24 (1) "Double criminality" means that at the time of the transfer
- of an offender, the offense for which he has been sentenced is

still an offense in the sentencing jurisdiction and is also an offense in the receiving jurisdiction. With regard to a jurisdiction which has 2 a federal form of government, an act shall be deemed to be an offense 3 in that jurisdiction if it is an offense under the laws of either the federal government or any state thereof; 5 (2) "Imprisonment" means a penalty imposed by a court under 6 which the individual is confined to an institution; 7 "Juvenile" means a person who is under 18 years of age; 8 (4) "Offender" means a person who has been convicted of an 9 offense or who has been adjudged to have committed an act of juvenile 10 delinquency; 11 (5) "Parole" means any form of release of an offender from 12 imprisonment to the community by a releasing authority prior to the 13 expiration of his sentence, subject to conditions imposed by the 14 releasing authority and subject to its supervision; 15 (6) "Probation" means any form of a sentence or a penalty of 16 imprisonment the execution of which is suspended and the offender is 17 permitted to remain at liberty under supervision and subject to 18 conditions for a breach of which the suspended penalty of imprisonment 1.9 may be ordered executed; 20 (7) "Receiving jurisdiction" means the jurisdiction which 21 receives an offender pursuant to this act; 22 (8) "Sentence" means not only the penalty imposed but also 23 the judgment of conviction in a criminal case or the adjudication of 24 delinquency in a juvenile delinquency proceeding; 25

1	(9) "Sentencing jurisdiction" means the jurisdiction in
2	which the offender was convicted and originally sentenced;
3	(10) "State" means a State of the Federated States of
4	Micronesia;
5	(11) "Statute" means the law under which an offender
6	sentenced in the courts of one jurisdiction may be transferred to the
7	jurisdiction of which he is a citizen or a national for the purpose of
8	serving the sentence; and
9	(12) "Transfer" means a transfer of an individual for the
.0	purpose of the execution in one jurisdiction of a sentence imposed by
.1	the courts of another jurisdiction.
.2	Section 3. Authority of the Attorney General of the Federated
.3	States of Micronesia. The Attorney General of the Federated States of
.4	Micronesia is authorized to act on behalf of this jurisdiction as the
.5	authority:
<b>L6</b>	(1) To receive custody of offenders who are under a sentence
17	of imprisonment, on parole, or on probation from the sentencing
L8 .	jurisdiction and, as appropriate, confine them to a penal or
L9	correctional institution or assign them to the parole or probation
20	authorities for supervision.
21	(2) To coordinate the transfer of an offender under a
22	sentence of imprisonment, or parole, or on probation to the receiving
23	jurisdiction.
24	(3) To negotiate with other jurisdictions the sharing of the
25	costs of transferring persons under this act.

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- 1 (4) To render to other jurisdictions and to receive from
- 2 them certifications, verifications, and reports required to be made in
- 3 accordance with this act.
- 4 (5) To make arrangements by agreement with the States for
- 5 the transfer of offenders in their custody who are citizens or
- 6 nationals of other jurisdictions to the receiving jurisdiction and for
- 7 the confinement, when appropriate, of offenders transferred to this
- 8 jurisdiction.
- 9 (6) To designate agents to receive, on behalf of this
- jurisdiction, the delivery by the sentencing jurisdiction of any
- 11 offender being transferred to this jurisdiction for the purpose of
- 12 serving a sentence imposed by the courts of the sentencing jurisdiction
- 13 and to convey him to the place designated by the Attorney General.
- 14 (7) Such agent shall have all the powers of a police officer
- of the Division of Public Safety in the several districts or
- 16 jurisdictions through which it may be necessary for him to pass with
- 17 the offender, so far as such power is requisite for the offender's
- 18 transfer and safekeeping; outside of the territory of this
- 19 · jurisdiction, such agent shall have such powers as the authorities of
- 20 that territory may afford.
- 21 Section 4. Applicability of laws. All laws of the receiving
- 22 jurisdiction, as appropriate, pertaining to prisoners, probationers,
- 23 parolees, and juvenile offenders shall be applicable to transferred
- offenders unless a statute or this act provides otherwise. If the
- 25 sentence of the offender includes limitations regarding parole,

- 1 probation, and work release, the sentence is not modified by the law of
- 2 the receiving jurisdiction.
- 3 Section 5. Transfer of offenders on probation.
- 4 (1) Prior to consenting to the transfer to this jurisdiction
- 5 of an offender who is on probation, the Attorney General shall
- 6 determine that the Supreme Court of the Federated States of Micronesia
- 7 is willing to undertake the supervision of the offender.
- 8 (2) Upon receipt of an offender on probation from the
- 9 authorities of the sentencing jurisdiction, the Attorney General shall
- 10 cause the offender to be brought before the Supreme Court of the
- 11 Federated States of Micronesia.
- 12 (3) The Court shall place the offender under supervision of
- 13 a probation officer of the Gourt. The offender shall be supervised by
- 14 a probation officer, under such conditions as are deemed appropriate by
- 15 the Court, as though probation has been imposed by the Supreme Court.
- 16 (4) The probation may be revoked in accordance with the laws
- 17 of the Federated States of Micronesia and the Supreme Court Rules of
- 18 Criminal Procedure. A violation of the conditions of probation may
- 19 constitute grounds for revocation. If probation is revoked, the
- 20 suspended sentence originally imposed by the sentencing court shall be
- 21 executed in the receiving jurisdiction.
- 22 (5) If the sentence of the original jurisdiction includes
- 23 conditions of restitution, the conditions will be enforced in the
- 24 receiving jurisdiction in the manner prescribed by law in the receiving
- 25 jurisdiction.

C.B. No. 3-61

1	(6) Prior to the transfer of an offender who is on
2	probation, the Attorney General of the sentencing jurisdiction shall
3	obtain the consent of the court exercising jurisdiction over the
4	probationer.
5	Section 6. Transfer of offenders serving sentence of
6	imprisonment.
7	(1) An offender serving a sentence of imprisonment in
8	another jurisdiction, will, when accepted by this jurisdiction,
9	continue to serve a sentence of the same length but under the parole
LO	and other supervisory conditions that apply generally to prisoners in
L <b>1</b>	this jurisdiction; PROVIDED that the Attorney General may waive the
L2 _	application of this jurisdiction's parole and supervisory conditions
13	and may agree with the sentencing jurisdiction to apply those of the
L <b>4</b>	sentencing jurisdiction.
1.5	(2) The transferred offender shall be given credit toward
L6	the service of the sentence for any days prior to the date of
L7	commencement of the sentence spent in custody in connection with the
L8	offense or acts for which the sentence was imposed.
L9 ·	(3) Credits toward sentences, and aggregations to sentences,
20	shall be determined as follows, unless otherwise specified pursuant to
21 "	subsection(1) of this section.
22	(a) The transferred offender shall be entitled to all
23	credits for good time, for labor, or any other credit toward the
24	service of the sentence which had been given by the transferring
25	jurisdiction for time served as of the time of the transfer.

- 1 Subsequent to the transfer, the offender shall, in addition, be
- 2 entitled to credit for good time, computed on the basis of the time
- 3 remaining to be served at the time of the transfer and at the rate
- 4 computed under this jurisdiction's law for a sentence of the length of
- 5 the total sentence imposed and certified by the sentencing
- 6 jurisdiction. These credits shall be combined to provide a release
- 7 date for the offender pursuant to this jurisdiction's law.
- 8 (b) A transferred offender may earn extra good time as
- 9 authorized by the law of this jurisdiction.
- 10 (c) All credits toward service of a sentence, other
- 11 than for time in custody before sentencing, may be forfeited or
- 12 restored in the same manner and under the same procedure as for all
- 13 other prisoners of this jurisdiction.
- 14 (d) Any sentence for an offense against the National
- 15 Government of the Federated States of Micronesia or a State, imposed
- 16 while the transferred offender is serving a sentence of imprisonment
- 17 imposed in another jurisdiction, shall be aggregated with the foreign
- 18 sentence in the same manner as if the foreign sentence had been imposed
- 19 by the courts of the Federated States of Micronesia or a State.
- 20 Section 7. Transfer of offenders on parole.
- 21 (1) Prior to consenting to the transfer to this jurisdiction
- 22 of an offender who is on parole, the Attorney General shall determine
- 23 that the parole authority of the National Government of the Federated
- 24 States of Micronesia agrees to undertake the supervision of the
- 25 offender.

Upon receipt of an offender on parole from the 1 authorities of the sentencing jurisdiction, the Attorney General shall cause the offender to be brought before the parole authority of the 3 National Government of the Federated States of Micronesia. (3) The parole authority shall place the offender under the ·5 supervision of a parole officer or similar official. The offender shall be supervised by the parole officer, under such conditions as are 7 deemed appropriate by the parole authority, giving due consideration to 8 the conditions of parole originally ordered by the sentencing <sup>-</sup> 9 jurisdiction. 10 The parole may be revoked in accordance with the laws of 11 the Federated States of Micronesia. A violation of the conditions of 12 parole may constitute grounds for revocation. If parole is revoked, 13 the sentence originally imposed by the sentencing court shall be 14 executed in the receiving jurisdiction. 15 Section 8. Verification of consent of offender to transfer. 16 (1) Prior to the transfer of an offender pursuant to this 17 act, the fact that the offender consents to such transfer and that such 18 consent is voluntary and with full knowledge of the consequences 19 thereof shall be verified by a judge of a court of record in the 20 sentencing jurisdiction. 21 (2) The judge shall inquire of the offender whether the 22 offender understands and agrees that the offender will be subject to 23 the following conditions: . 24

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(a) Only the jurisdiction in which he was convicted and

- 1 sentenced can modify or set aside the conviction or sentence, and any
- 2 proceedings seeking such action may only be brought in that
- 3 jurisdiction, except that the receiving jurisdiction's parole and other
- 4 supervisory conditions will be applied;
- (b) If the offender is a probationer or parolee, he
- 6 will be subject to the authority of the receiving jurisdiction for all
- 7 purposes except the length of sentence and that the laws of the
- 8 receiving jurisdiction are subject to change;
- (c) If a court in the jurisdiction to which he was
- 10 transferred should determine upon a proceeding initiated by him or on
- 11 his behalf that the transfer was not accomplished in accordance with
- 12 the laws of the sentencing jurisdiction, he may be returned to the
- 13 jurisdiction which imposed the sentence for the purpose of completing
- 14 the sentence if that jurisdiction requests his return; and
- (d) His consent to transfer, once verified by the
- 16 verifying judge, is irrevocable.
- 17 (3) The verifying judge, before determining that an
- 18 offender's consent is voluntary and given with full knowledge of the
- 19 consequences, shall advise the offender of his right to consult with
- 20 counsel as provided by this act. If the offender wishes to consult
- 21 with counsel before giving his consent, he shall be advised that the
- 22 proceedings will be continued until he has had an opportunity to
- 23 consult with counsel.
- 24 (4) The verifying judge shall make the necessary inquiries
- 25 to determine that the offender's consent is voluntary and not the

- 1 result of any promises, threats, or other improper inducement, and that
- 2 the offender accepts the transfer subject to the conditions set forth
- 3 in subsection (2). The consent and acceptance shall be memorialized in
- 4 an appropriate court order.
- 5 (5) The proceedings shall be taken down by a court reporter
- 6 or recorded by suitable sound recording equipment. The court shall
- 7 immediately order a transcript to be prepared and to be made part of
- 8 the court file maintained for the case. In cases where the consent of
- 9 the parents or guardian is required, the verifying court need not be a
- 10 court in the sentencing jurisdiction but may be the court where the
- 11 parents or guardian resides. The consent of the parents or guardian
- 12 should then be verified to the court having jurisdiction over the
- 13 offender.
- Section 9. Right to counsel--appointment of counsel. In
- 15 proceedings to verify consent of an offender for transfer, the offender
- 16 shall have the right to advice of counsel. If the offender is
- 17 financially unable to obtain counsel, counsel for proceedings under
- 18 section 8 shall be appointed by the verifying court, pursuant to its
- 19 applicable regulations regarding court appointments in felony cases.
- 20 Section 10. Transfer of juveniles. An offender transferred to
- 21 this jurisdiction because of an act which would have been an act of
- 22 juvenile delinquency had it been committed in the Federated States of
- 23 Micronesia shall be subject to the same laws of the State jurisdiction
- 24 to which he is transferred regarding the length of sentence, probation
- 25 regulations, and juvenile court supervision as he would have been if

- 1 the underlying offense had been committed in the Federated States of
- 2 Micronesia.
- 3 Section 11. Prosecution barred by foreign conviction. For
- 4 purposes of article IV, section 7, of the Constitution of the Federated
- 5 States of Micronesia, the sentence upon which the offender's transfer
- 6 was based shall be treated as if the prosecution had been conducted by
- 7 the National Government of the Federated States of Micronesia, or by a
- 8 State.
- 9 Section 12. Loss of rights--disqualification. An offender
- 10 transferred to the Federated States of Micronesia to serve a sentence
- 11 imposed by a foreign court shall not incur any loss of civil,
- 12 political, or customary rights, nor incur any disqualification other
- 13 than those which under the laws of the National Government of the
- 14 Federated States of Micronesia or of any State in which the issue
- 15 arises would result from the fact of conviction in the sentencing
- 16 jurisdiction.
- 17 Section 13. Return of transferred offenders.
- 18 (1) A final decision by the courts of the receiving
- 19 jurisdiction that the transfer was not in accordance with its law shall
- 20 result in the court ordering the Attorney General to return the
- 21 offender to the sentencing jurisdiction if the sentencing jurisdiction
- 22 requests his return. The Attorney General shall notify the Attorney
- 23 General of the sentencing jurisdiction within 10 days of the final
- 24 decision of the court ordering the offender returned. The notification
- 25 shall specify the time in which the sentencing jurisdiction must

1 request the return of the offender which shall be no longer than 30

2 days. An order of the court in the receiving jurisdiction which orders

3 the return of the offender shall not be effective until 15 days have

4 passed from the filing of the order.

5 (2) Upon receiving a request from the sentencing

6 jurisdiction that the offender who was ordered returned be returned for

7 the completion of his sentence, the Attorney General of the receiving

8 jurisdiction may file a complaint for the return of the offender with

any judge of the receiving jurisdiction. The complaint shall be upon

10 oath and supported by affidavits establishing that the offender was

11 convicted and sentenced by the courts of the jurisdiction to which his

12 return is requested; the offender was transferred to the receiving

13 jurisdiction for the execution of the sentence; the offender was

14 ordered returned before he had completed his sentence because the

15 transfer of the offender was not in accordance with this act; and that

16 the sentencing jurisdiction has requested that the offender be returned

17 for completion of his sentence. There shall be attached to the

18 complaint a copy of the sentence of the sentencing court, the order of

19. the verifying court authorizing the transfer, and of the decision of

20 the court which authorized the release of the offender. A summons or a

21. warrant shall be issued by the court ordering the offender to appear or

22 to be brought before the court. If the court finds that the person

23 before it is the offender described and that the facts alleged in the

24 complaint are true, it shall issue a warrant for commitment of the

25 offender until surrender shall be made. The court may place a

- 1 reasonable limit on the time available to effectuate the return.
- 2 (3) Upon the return of the offender to the sentencing
- 3 jurisdiction, the offender shall be given credit toward service of the
- 4 sentence for the time spent in the custody of the receiving
- 5 jurisdiction.
- 6 (4) An offender returned under this section shall not be
- 7 deemed to have been extradited for any purpose.
- 8 Section 14. Status of alien offenders transferred to receiving
- 9 jurisdiction.
- 10 (1) An alien who is deportable from the Federated States of
- 11 Micronesia who has been granted voluntary departure and who is
- 12 transferred to a receiving jurisdiction pursuant to this act shall be
- deemed for all purposes to have voluntarily departed from the
- 14 jurisdiction.
- 15 · (2) An alien who is the subject of an order of deportation
- 16 from the Federated States of Micronesia who is transferred to a
- 17 receiving jurisdiction pursuant to this act shall be deemed for all
- 13 purposes to have been deported from this jurisdiction.
- 19 (3) An alien who is the subject of an order of exclusion and
- 20 deportation from the Federated States of Micronesia, who is transferred
- 21 to a receiving jurisdiction pursuant to this act, shall be deemed for
- 22 all purposes to have been excluded from admission and deported from the
- 23 Federated States of Micronesia.
- 24 Section 15. Effective date. This act shall become law upon
- 25 approval by the President of the Federated States of Micronesia or upon

2	its becoming law without such app					oval.	1	1			
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